

# Lecture 13: Externalities

December 3, 2024

# Overview

1. Administrative Notes
2. Ripped from headlines
3. Externalities
  - 3.1 Lecture
  - 3.2 Group discussions

## Course Administration

1. Please come to office hours
  - if you scored less than 50 on the midterm, I expect to see you
2. Lecture 14 summary assignment posted
  - Please don't use # in file names as it causes download problems
3. Problem Set 12 posted
4. Some Chapter 10 End-of-Chapter questions posted
5. Evaluations
  - Please do online evaluation before 12/11
  - Thanks to 1 afternoon and 2 evening students who have completed
  - TA evaluation [here](#) and by email
6. Any other questions or outstanding issues?

## PS 9: Examples of Barriers to Entry and Exit

### Despite It All, Two New U.S. Airlines Prepare to Fly

There are risks to starting an airline in any economic climate. But during a pandemic? The entrepreneurs behind the budget airlines Avelo and Breeze Airways see an opportunity.

NYT:

- passenger airline is a high fixed cost industry
- → difficult to enter
- pandemic makes gates cheaper
- employees – pilots, attendants, mechanics – cheaper
- (from Leah) planes cheaper

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ALTERNATIVE INVESTMENTS > MARIJUANA INVESTING

### Biggest Challenges for the Cannabis Industry in 2024

By [MATTHEW JOHNSTON](#) Updated March 09, 2024  
Reviewed by [THOMAS BROCK](#)

Investopedia:

- Cannabis business is difficult to enter
- need regulatory approval
- federal regulatory regime unclear
- banking access limited
- need access to capital to invest

# How What You're Learning is Policy-Relevant

Ripped from Headlines presentation(s)

As a reminder, next week  
Send the article by Wednesday midnight for approval

Afternoon

Done!

Evening, individual presentation

Finder	Presenter
Kate B.	Abimbola O.

## Today's Ripped from the Headlines

Afternoon, joint presentation – last one!

Finder	Presenter
Michael J.	Elly H.
	Corey D.

Evening, individual presentation

Finder	Presenter
Ramadan A.-A.	Katelyn H.

# Today: Externalities

1. Identifying Externalities
2. The Problems Externalities Cause
3. How to Solve Those Same Problems
4. Externalities and Policy



# 1. Identifying Externalities

# Defining Externalities

Externality  $\equiv$  cost or benefit accruing to party not involved in economic transaction

Rosen and Gayer, *Public Finance*

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## Positive externalities

- positive benefits from a transaction for non-participants

## Negative externalities

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Examples, please!

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  - price change here is redistribution, not change to total surplus
- Put differently: price lets you take everything into account
- Externalities only occur when price doesn't fully signal all underlying costs and benefits



## 2. Problems Externalities Generate

# Externalities and Market Failure

## Market failure

- ≡ when markets fail to reach the efficient equilibrium

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  - private marginal benefit accrues to purchaser
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  - example?
- Supply side
  - private marginal cost is borne by producer
  - external marginal cost borne by any who is not the producer
  - example?

# Externalities: A Wedge Between Private and Social Costs and Benefits

When externalities exist

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- and/or
- supply  $\neq$  marginal social cost

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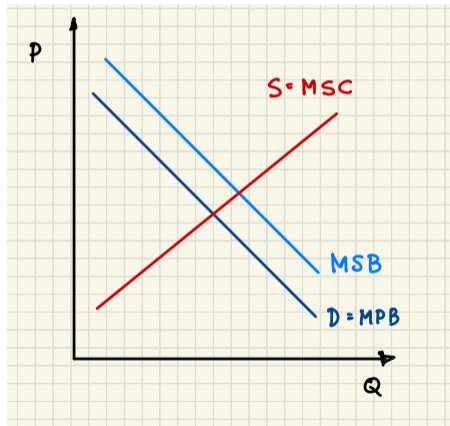
- marginal social benefit =  
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Therefore: **Externalities cause market failure**



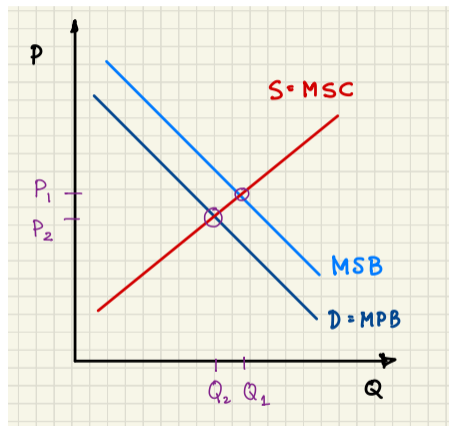
## Impact of External Benefits on Equilibrium Outcomes

- Suppose demand is  $\neq$  marginal social benefit
- Where is the market equilibrium?
- Where is the socially optimal equilibrium?



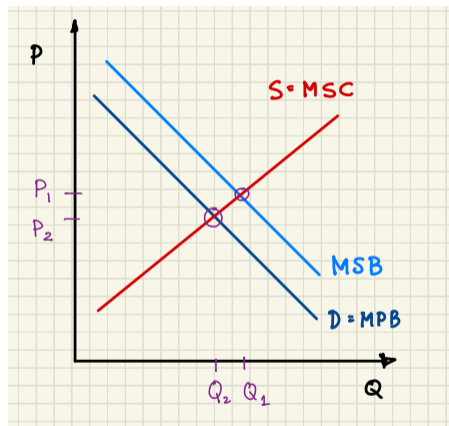
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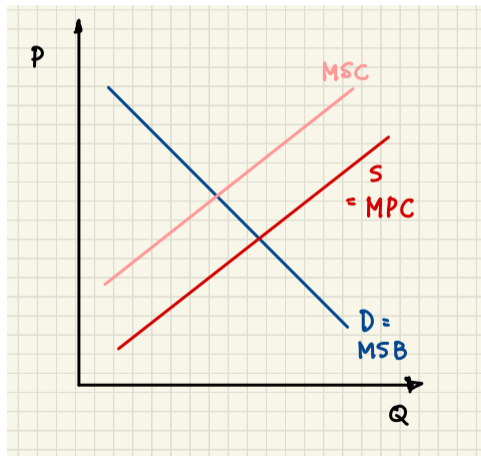
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→ Market underproduces products with positive externalities

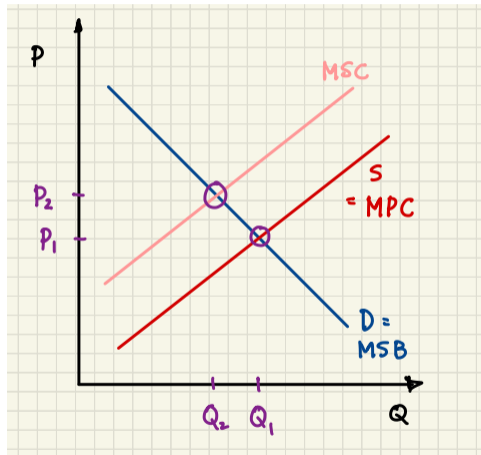
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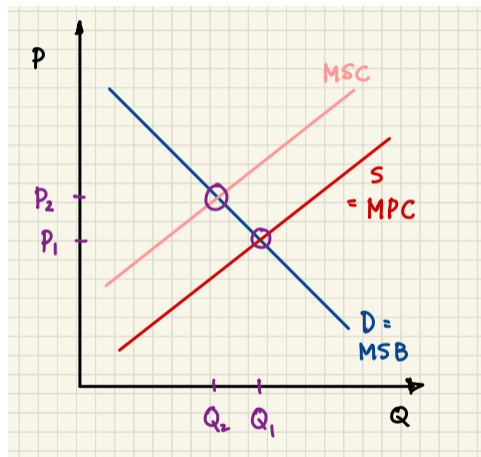
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→ Market overproduces products with negative externalities





## Note: Socially Optimal Pollution Not Zero

- Pollution activities go hand-in-hand with production outcomes we like
- For example, electricity requires some pollution
- How much is socially optimal?
- Probably not zero

### Example: WWI US Steel Production

- Steel production is dirty
  - increases infant mortality
  - estimate: +3%
- Steel production is lucrative
  - increased incomes and public services
  - → decrease infant mortality
  - estimate: -2%
- On net, local steel production harms outweigh benefits

Thank you [Mark Van Orden's paper](#).

# 3. Solutions to Externality Problems



# Solution 1: Private Bargaining

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- Goal: understand parameters of private solution success
- Examples where this does and doesn't hold?

## Solution 2: Corrective Taxes and Subsidies

- Make producer or consumer “internalize” externality

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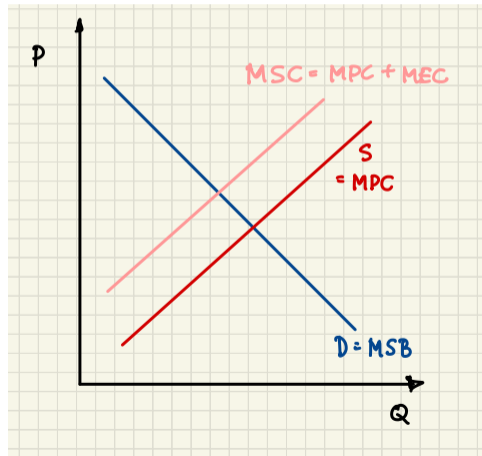
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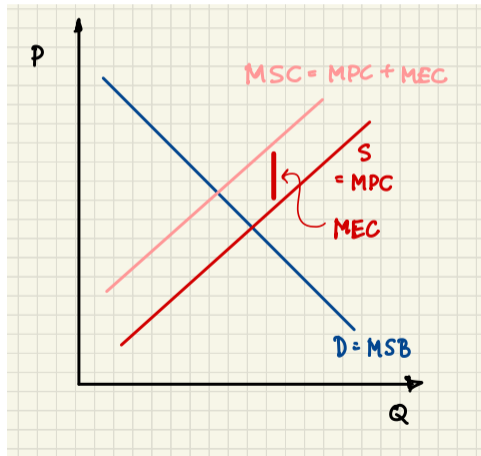
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- Where are marginal external costs in figure?



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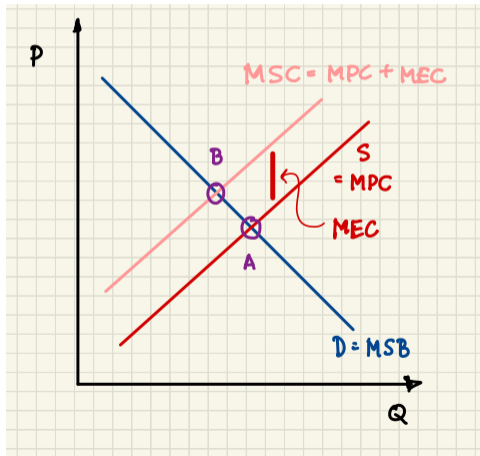
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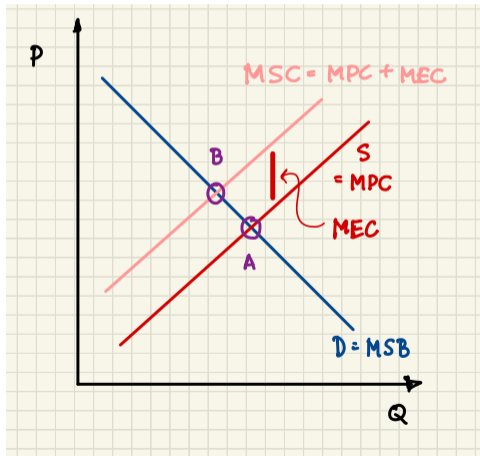
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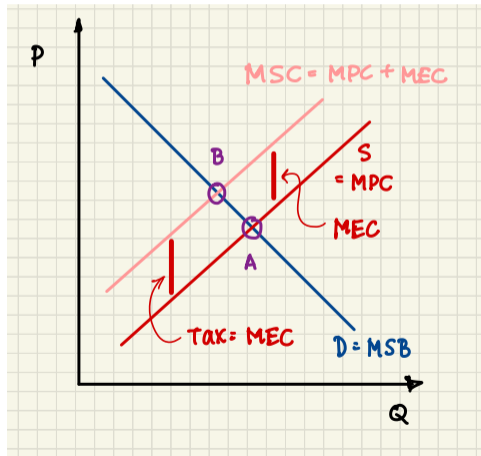
## Solution 2: Corrective Taxes and Subsidies

- How to force “internalization”?
- Charge tax or offer subsidy
- “Pigouvian” tax or subsidy
- How much tax should we charge?



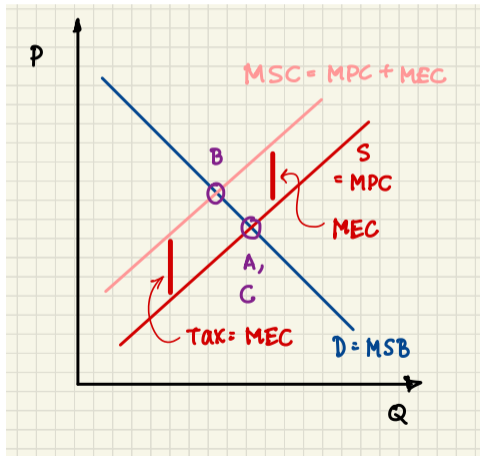
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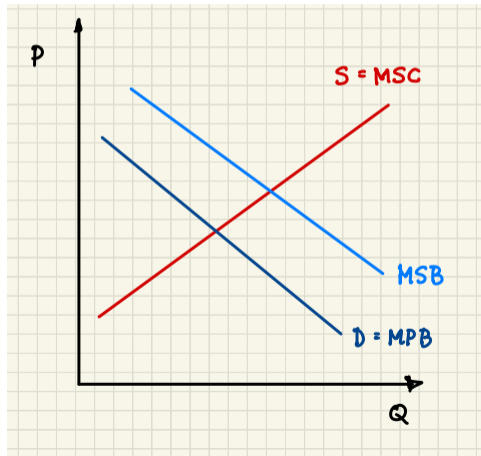
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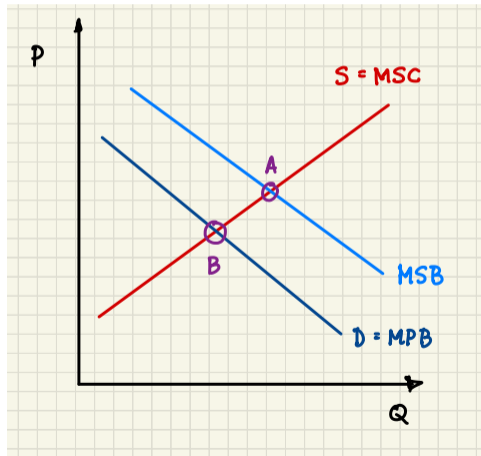
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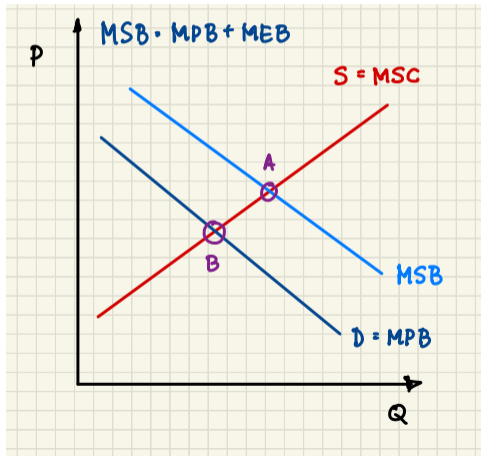
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- Where is socially optimal equilibrium?
- Where is market equilibrium?
- Where is marginal external benefit in figure?













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- For implementation
  - all firms external cost should be the same
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  - all firms external cost should be the same
  - Or be directly measurable
- Taxes cause redistribution that is not widely loved
- Only policy solution to this is to return taxes as rebates to harmed parties!

## Solution 3: Cap and Trade

### The Scheme

- Suppose we know the optimal quantity of pollution
- Issue permits to anyone for the total optimal quantity of pollution
- Let permits trade in market

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### Benefits of this scheme

- By construction, you get optimal pollution
- Because firms can sell credits
- And if firms differ in cost of reducing pollution
- Credits make cost of polluting per unit of pollution equal across firms

Quantity of pollution reduction across firms unequal

## Two Cap and Trade Examples

1. Successful (for now): California and Quebec's carbon market
  - does seem to have reduced carbon
  - number of permits for sale decreases annually
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1. Successful (for now): California and Quebec's carbon market
  - does seem to have reduced carbon
  - number of permits for sale decreases annually
  - recent report criticizes geographical distribution of pollution
2. Unsuccessful (for now): European carbon market
  - failure in the sense that it has't reduced emissions
  - too many credits given out!
  - ... but big changes in 2021, prices for permits have risen markedly

## Solution 4: Laws, Rules and Regulations

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- Examples? There are 1000s of examples!

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  - Government disallows asbestos
- Sometimes high transaction costs make government rules superior
- Sometimes prescriptive rules hinder more efficient outcomes



## Externalities at Large

- Divide into groups – some for congestion, some for vaccines
  - Answer the questions at the right
  - Report back to the class at large
- What is the externality in the article?
  - Positive or negative?
  - To whom?
  - What alternative policy could the government use to remove the externality?



## In Sum: Externalities are Problematic & Problematic Solutions Exist

- Externalities are benefit or harm to those not involved in market transaction
- They divert us from the efficient equilibrium
- Solutions exist, each somewhat problematic
- Policy has a major role to play in the presence of externalities

## For Next Class

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I will

- post these lecture notes on my webpage
- post link to lecture recording on Blackboard
- anything else?